

## PLACE AND EXTERNAL RELATIONS SCRUTINY PANEL

**Day:** Tuesday  
**Date:** 26 January 2021  
**Time:** 6.00 pm  
**Place:** Zoom meeting

Item No.	AGENDA	Page No
1.	<b>APOLOGIES FOR ABSENCE</b>	
2.	<b>MINUTES</b>  To approve as a correct record, the Minutes of the proceedings of the Place and External Relations Scrutiny Panel held on 10 November 2020.	1 - 4
3.	<b>STRATEGIC TRANSPORT</b>  The Panel to meet Councillor Warren Bray, Executive Member, Strategic Development and Transport; Jonathan Marsh, Strategic Planning Manager, TfGM; Nigel Gilmore, Strategic Lead Transport and Infrastructure; and Graham Holland, Planning Policy Team Manager, to receive an update on strategic transport, implementation plans and key projects.	5-40
4.	<b>RESPONSE TO INCLUSIVE GROWTH STRATEGY CONSULTATION</b>  The Panel to receive the formal response submitted to the consultation on the Inclusive Growth Strategy.	41-44
5.	<b>GREATER MANCHESTER SCRUTINY</b>  The Chair to discuss priorities and recent activity of the Greater Manchester Combined Authority Scrutiny Committees.	
6.	<b>CHAIR'S UPDATE</b>  The Chair to provide a verbal update on recent activity and future priorities for the Panel.	
7.	<b>DATE OF NEXT MEETING</b>  To note that the next meeting of the Place and External Relations Scrutiny Panel will take place on Tuesday 9 March 2021.	
8.	<b>URGENT ITEMS</b>  To consider any additional items the Chair is of the opinion shall be dealt with as a matter of urgency.	

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From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Paul Radcliffe, Policy and Strategy Lead, to whom any apologies for absence should be notified.

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## Place and External Relations Scrutiny Panel 10 November 2020

**Commenced:** 6.00pm

**Terminated:** 7.30pm

**Present:** Councillors Glover (Chair), Mills (Deputy Chair), Alam, Bowden, Bowerman, Choksi, J Fitzpatrick, P Fitzpatrick, A Holland, Jones, Naylor, Pearce, Robinson, Sharif, Sweeton.

**Apologies for absence:** Councillors Chadwick, Hollinshead.

### 21. MINUTES

The minutes of the meeting of the Place and External Relations Scrutiny Panel held on 15 September 2020 were approved as a correct record.

### 22. COMMUNITY SAFETY

The Panel welcomed John Gregory, Head of Community Safety and Homelessness, to receive an update on local partnerships, strategy development and consultation related to community safety.

Mr Gregory informed members of the wide range of work undertaken across community safety, homelessness and youth services. Covid-19 directly affects a range of services and presents evolving demand pressures and practical challenges to ensure provision continues in a safe and structured way.

Community safety considers the feeling of safety at a local level and the community based action aimed at sustainably reducing the cause and consequence of criminal and anti-social behaviour. Responding to the pandemic has resulted in some delays to a range of strategic plans.

Community safety issues are broad and far-reaching, therefore requiring a strong partnership approach to tackle a range of matters that include areas such as:

- Crime
- Anti-social behaviour
- Domestic abuse
- Community cohesion
- Drug and alcohol misuse
- Homelessness / rough sleeping

At local authority level there is a statutory requirement for a community safety partnership to be in place. In addition to the Council and Police, Tameside Community Safety Partnership (CSP) brings together representatives from a range of stakeholders across health services, Fire Service, Adults' Services, Children's Services, housing providers and external partners. There is a need to promote safe communities across the borough and to review strategic priorities and direction based on local evidence and need. Since March 2020 the CSP has met every 6 weeks and this will continue over the coming months.

Members heard that a local community safety strategy would incorporate themes set within the Greater Manchester Police and Crime Plan; priorities and local need of communities; address and respond to emerging issues. The CSP has overseen strategy development and identified five strategic priorities for Tameside.

- Building stronger communities
- Preventing and reducing violent crime, knife crime and domestic abuse
- Preventing and reducing crime and anti-social behaviour
- Preventing and reducing the harm caused by drugs and alcohol
- Protecting vulnerable people and those at risk of exploitation

Mr Gregory advised members that it is important to note that all partners are already working to achieving the agreed priorities. Subject to decision and approval, the community safety strategy will undergo public consultation and follow the required governance process over the coming months.

Mr Gregory responded to a number of questions from the Panel on:

- The connection and cooperation across council services
- Communication and engagement with resident groups and VCSE
- Youth services and provision aimed to improve universal and targeted issues
- The cumulative impact of issues and options available to the Council regarding key factors and managing the local environment
- Impact of Covid-19 on strategy engagement methods and participation in advance of a consultation
- Building the confidence of residents and cross-borough collaboration

**Resolved:** That Mr Gregory be thanked for attending the meeting.

## **23. SCRUTINY MID-YEAR BUDGET UPDATE**

The Panel received for information, a letter of the Scrutiny Chairs to Councillor Oliver Ryan, Executive Member, Finance and Economic Growth, in response to the mid-year budget update meetings held on 22 September 2020.

## **24. GREATER MANCHESTER SCRUTINY**

The Chair provided a verbal update on activity of the Housing, Planning and Environment Overview and Scrutiny Committee meeting that took place on 8 October 2020. Regular Scrutiny update emails will continue to include a link to all public papers for the Greater Manchester Combined Authority Scrutiny Committees.

## **25. CHAIR'S UPDATE**

The Chair informed members that a working group meeting took place on 9 November 2020, with members receiving information specific to the Inclusive Growth Strategy and planned consultation. A formal response of the working group will be submitted to the Executive for inclusion. The response letter shall be included within papers of the next Scrutiny Panel for information.

## **26. DATE OF NEXT MEETING**

To note that the next meeting of the Place and External Relations Scrutiny Panel will take place on 12 January 2021.

**27. URGENT ITEMS**

The Chair reported that there were no urgent items for consideration at this meeting.

**CHAIR**

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# GM Transport Strategy 2040 and Five Year Delivery Plan (2021-26)

January 2021

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Agenda Item 3

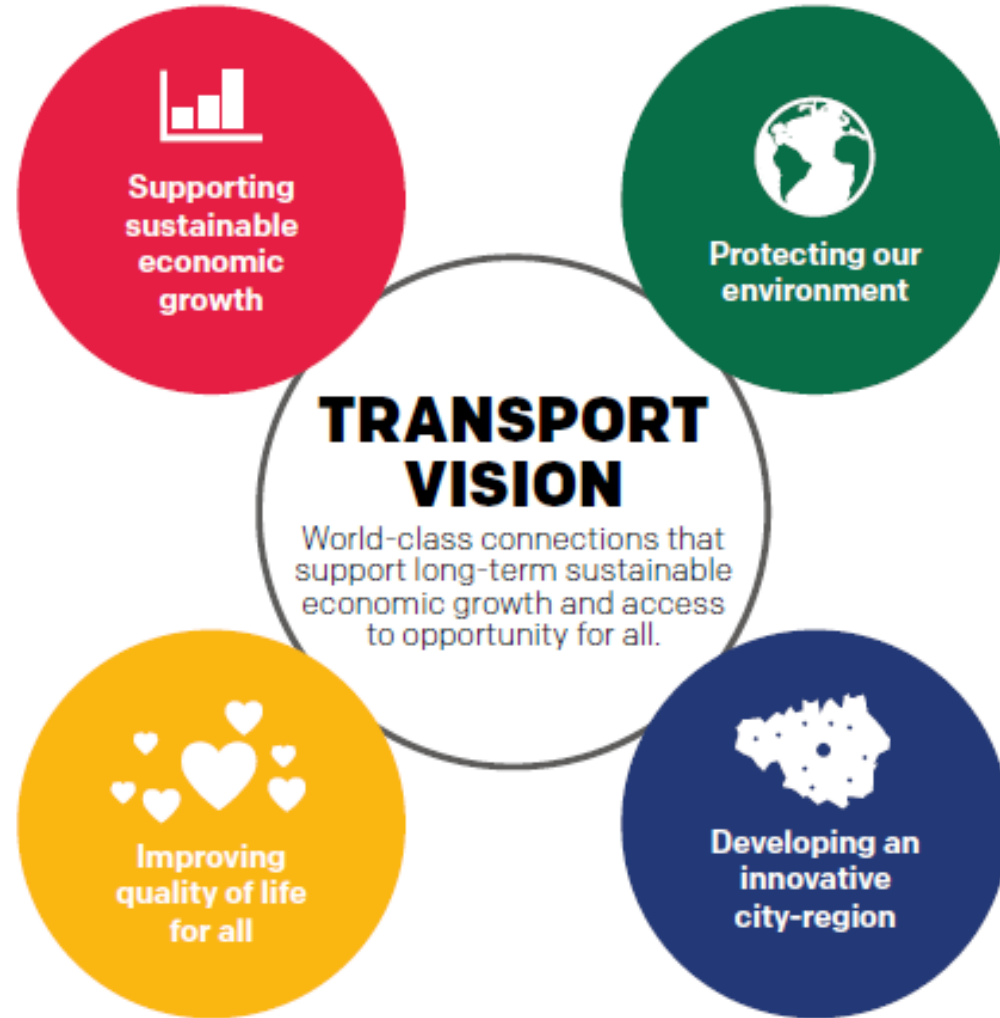


# Greater Manchester Transport Strategy 2040

- GM's statutory local transport plan.
- Sets out a long-term transport policy framework.
- 2040 Vision for **'World class connections that support long-term, sustainable economic growth and access to opportunity for all'**.
- 'Light touch' policy refresh undertaken.
- Updates reflect latest position on: Our Network, 50:50 Right Mix ambition, active travel, Climate Emergency, Clean Air Plan, GM spatial planning, bus reform business case, work to develop 2040 sub-strategies (e.g. Streets for All, City Centre Transport Strategy, Rapid Transit Strategy) and emphasis on town centre regeneration.



# Our Vision



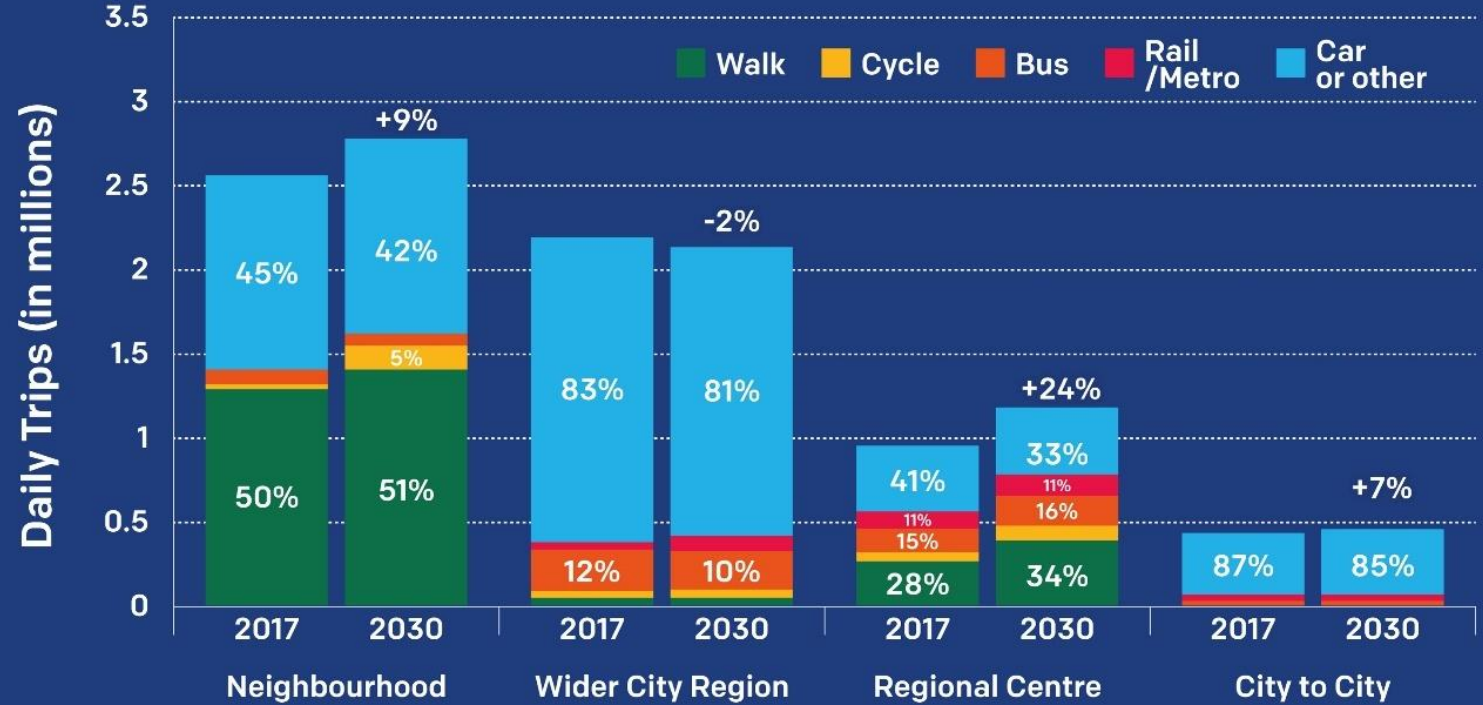
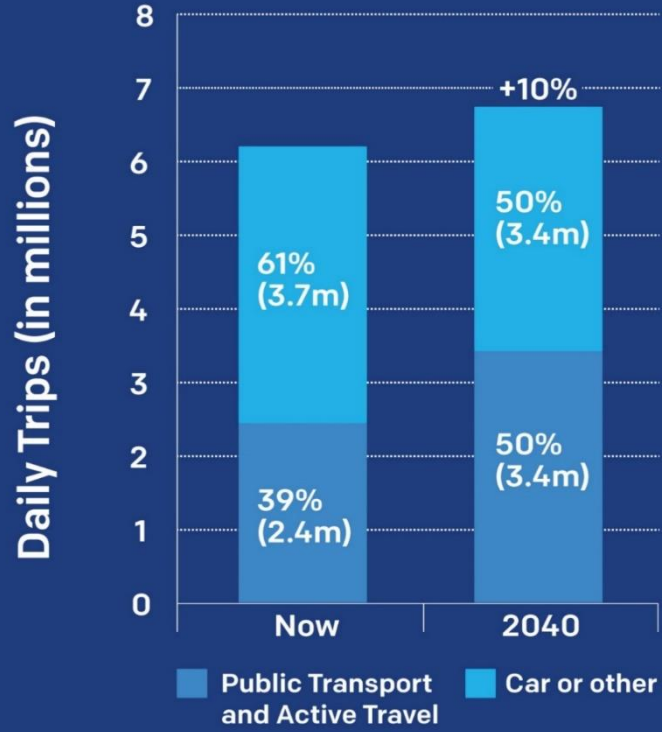
# Our Network Principles and Spatial Themes

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# Our Right Mix Vision

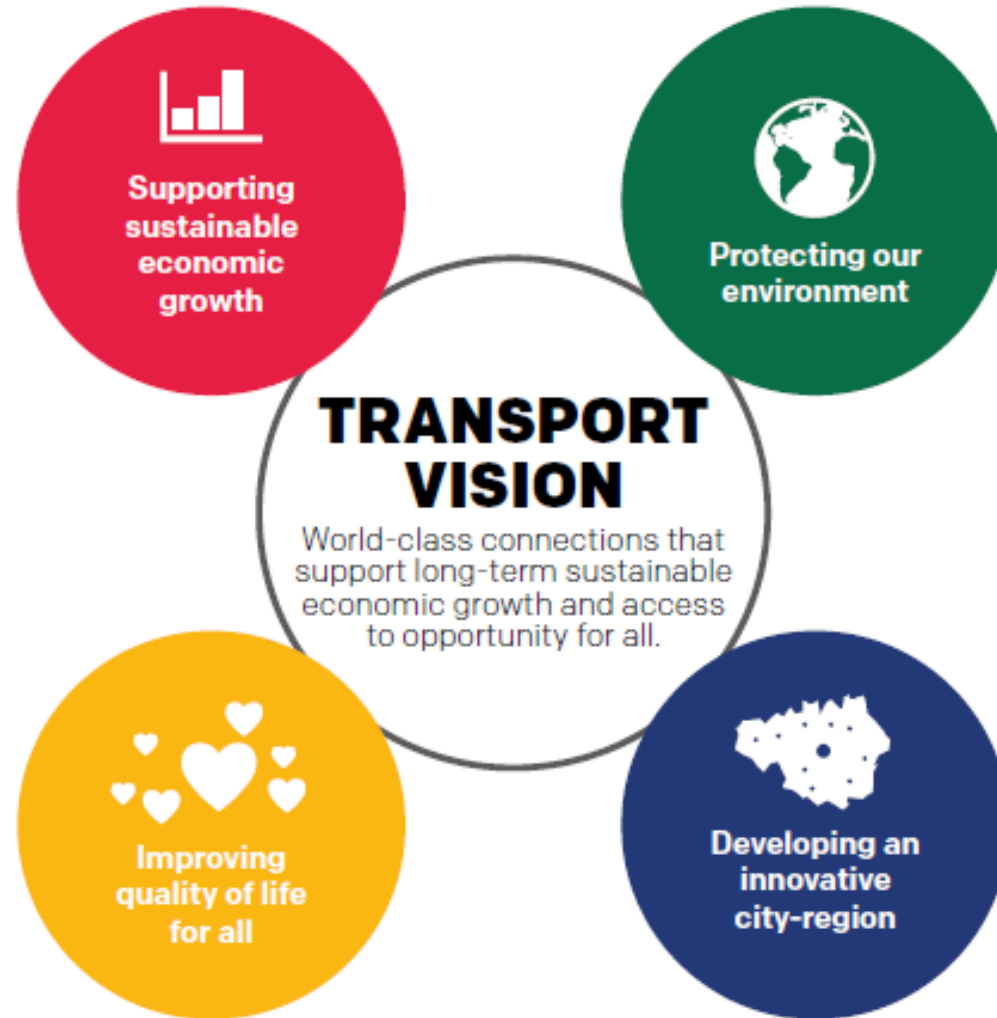
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# Policies

**Policy 6:** We will work with partners to better integrate accessible travel services across Greater Manchester, to increase availability and convenience for customers.

**Policy 20:** We will ensure our streets are welcoming and safe spaces for all people, enabling more travel on foot, bike and public transport while creating better places that support local communities and businesses.



**Policy 10:** We will work with partners to reduce carbon emissions from transport, to support Greater Manchester's ambition to be net zero carbon by 2038; and to implement measures to ensure our transport system is resilient to the impacts of climate change.

**Policy 29:** We will expand the coverage and capacity of our rapid transit network (Metrolink, Rail and Bus Rapid Transit), to deliver improved connectivity to employment and other opportunities within the city-region.



## Our Five Year Transport Delivery Plan

- First five-year pipeline for Our Network
- Aligned with GM's spatial planning priorities & framed to support COVID-19 Recovery
- Informed by extensive consultation feedback
- Developed in close collaboration with local authorities and other key stakeholders, including initial carbon review of proposed schemes
- Updated investment maps
- Sets out GM's funding and powers ask of government
- Local priorities more clearly articulated through Local Implementation Plans (LIPs)

# Delivery Plan Maps

## Map 1: Our Delivery Commitments

Baseline multi-modal investment (Growth Deal, Transforming Cities Fund, Clean Air Plan, Roads Investment Strategy, Strategic Rail and other) and reforms in GM transport system

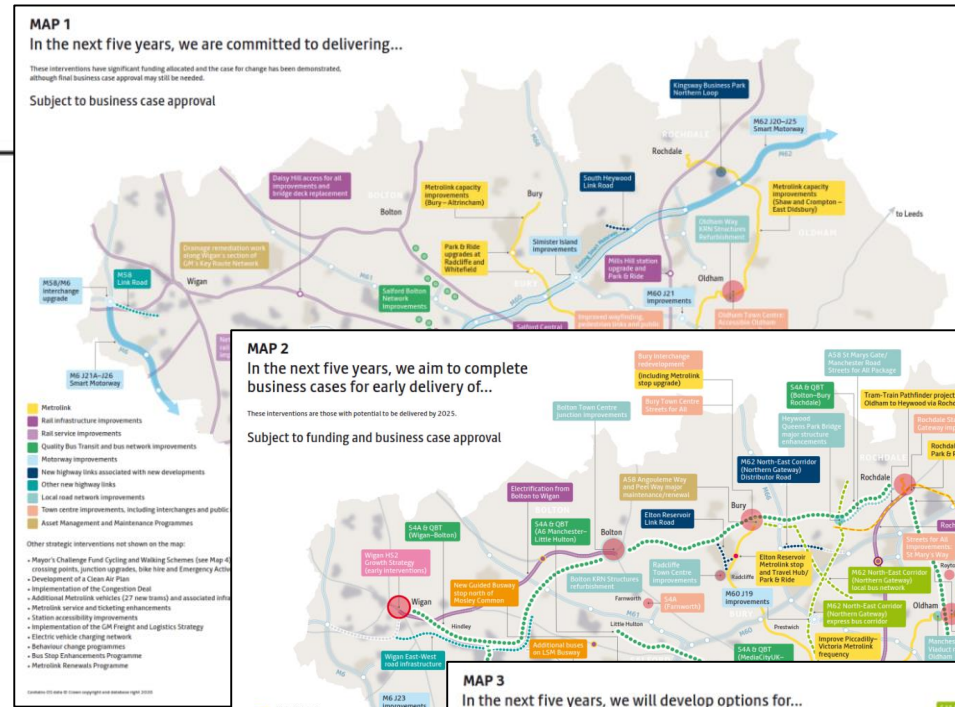
## Map 2: Our 5-Year Investment Plan

Capital investment programme for GM with strong focus on town centres, bus network, local rail and tram enhancements, EV charging and GM Bee Network

## Map 3: A Development Plan for the Future

Long-term development programme of bus rapid transit, tram-train and HS2/NPR initiatives

## Map 4: Walking and Cycling Interventions



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## MAP 2

In the next five years, we aim to complete business cases for early delivery of...

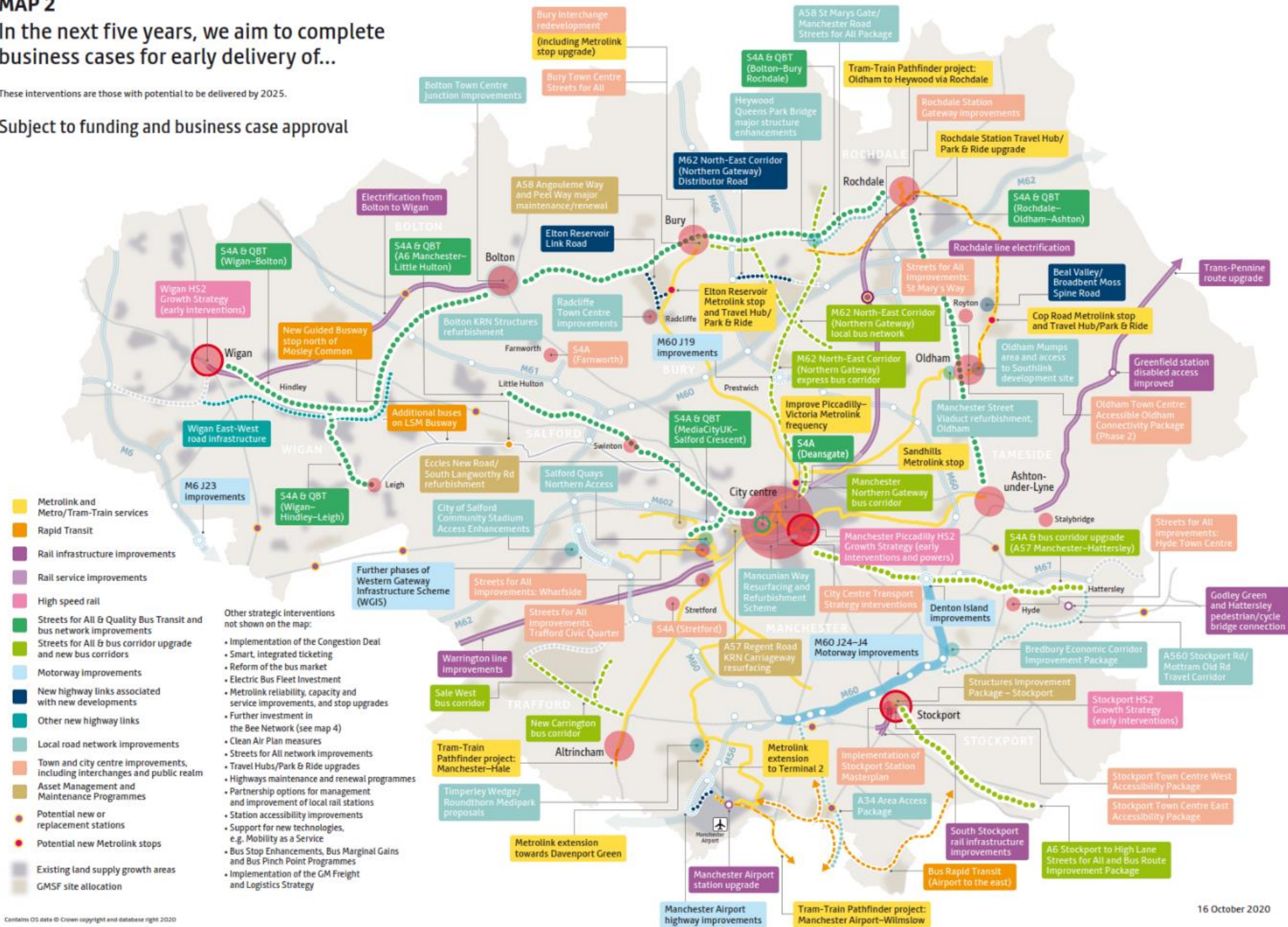
These interventions are those with potential to be delivered by 2025.

Subject to funding and business case approval

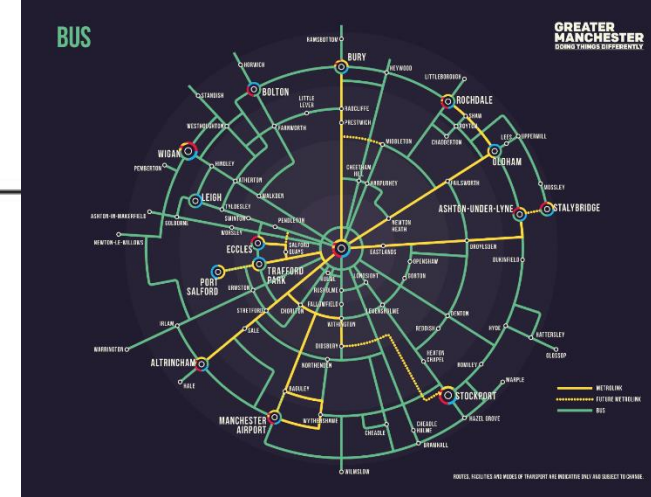
# Delivery Plan Maps

## Map 2: Our 5-Year Investment Plan

Capital investment programme for GM with strong focus on town centres, bus network, local rail and tram enhancements, EV charging and GM Bee Network



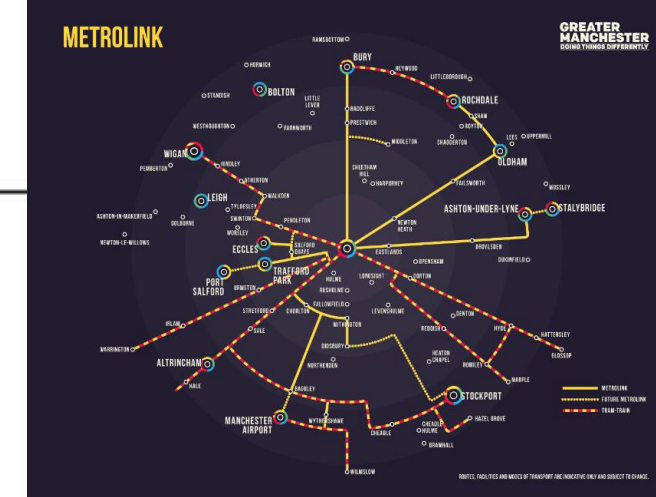
# Our Bus



Over the next five years we aim to develop an ambitious investment programme to ensure that buses play their full role in delivering a more integrated and sustainable transport system. This will include:

- **Developing proposals for a 95-mile network of Quality Bus Transit corridors across Greater Manchester;**
- **Developing proposals for bus rapid transit services; and**
- **Measures to tackle bus pinch points on the highway network.**
- **Continued consideration of Bus Reform and Our Pass;**
- **Development of cleaner bus vehicles and improved bus services to serve new housing and employment sites.**





# Our Metrolink

Over the next five years we plan to improve reliability, capacity, and customer experience on Metrolink. We aim to achieve this through:

- **Investing in and renewing our Metrolink fleet assets;**
- **Network capacity and resilience enhancement;**
- **Enhanced stop facilities and improved access, new stops to support development; and**
- **Exploring opportunities for new Metrolink connections, including testing the feasibility of tram-train on existing rail lines.**

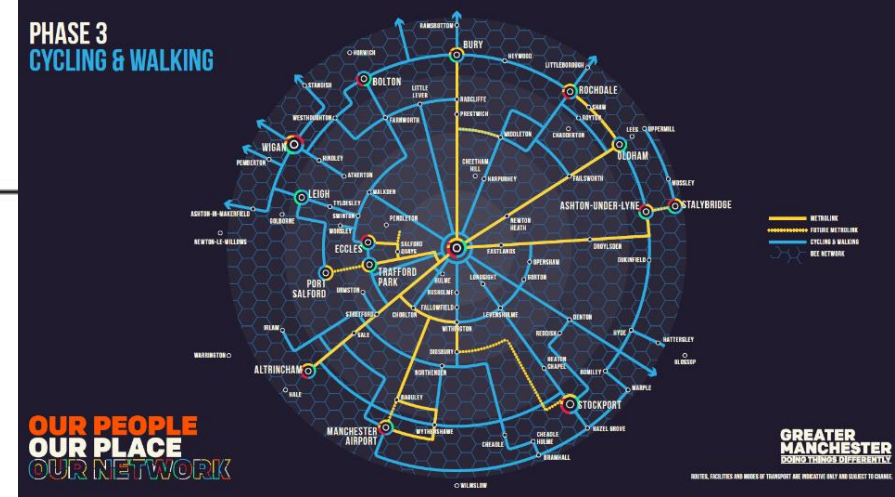


# Our Rail

Over the next five years, working with rail industry partners, we plan to progress a number of key priorities for GM and continue to develop long-term, large-scale projects that will improve the reliability, capacity and customer experience of rail travel through:

- **Central Manchester Rail Network enhancements;**
- **Stockport area rail infrastructure improvements;**
- **A programme of rail improvements on key rail corridors such as the Warrington rail (CLC) line;**
- **Station enhancements (access for all and platform lengthening);**
- **Train lengthening and introduction of new rolling stock;**
- **Development of new stations proposals; and**
- **HS2 / NPR (Northern Powerhouse Rail) including growth strategies at Piccadilly, the Airport, Stockport and Wigan.**

# Our Streets



Over the next five years we aim to invest in the GM highway network to deliver change that meets the aims of Streets for All. This will include:

- **Opening 420 miles of the Bee Network;**
- **Implementation of town centre Streets for All schemes;**
- **Realisation of the City Centre Transport Strategy through delivery of streets for all and public realm enhancements;**
- **Quality Bus Transit Corridors on bus routes across GM, including connections between Rochdale, Oldham and Ashton;**
- **Implementation of a Greater Manchester Bike Hire scheme**
- **Delivery of £17m of (Emergency) Active Travel Measures across Greater Manchester.**

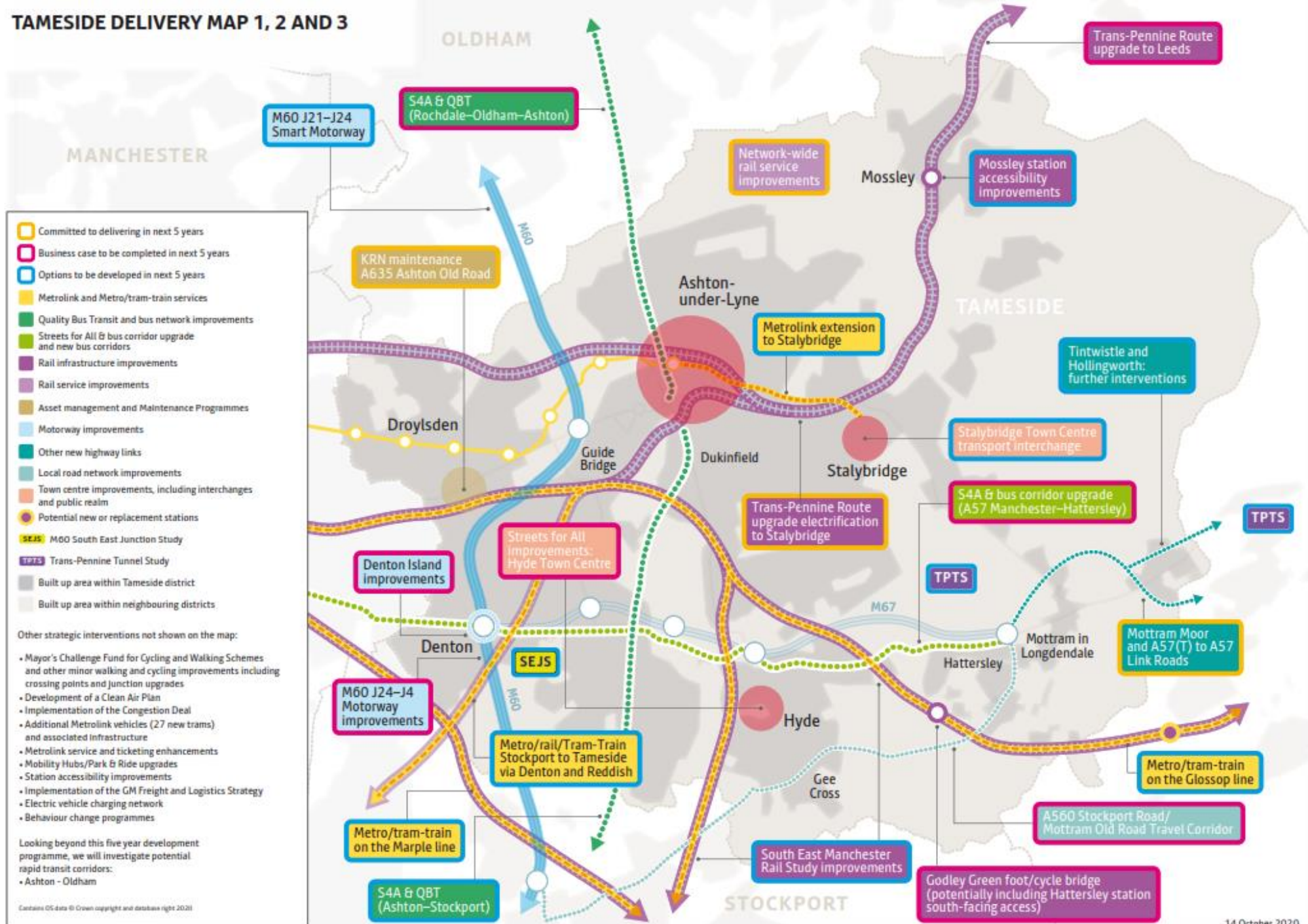
# Our Integrated Network

Over the next five years we aim to invest in developing and delivering interventions in the following key areas:

- **Clean Air Plan;**
- **Carbon Reduction measures;**
- **New multi-modal interchange facilities and travel hubs, including in Bury.**
- **Innovation - future mobility technologies that support the 2040 Transport Strategy Network Principles;**
- **Fares & Ticketing - Further phases of Greater Manchester's smart ticketing;**
- **Behaviour Change – targeted activities through established programmes;**
- **Safety and security – road safety measures and programmes to make our transport network safe and secure for all users.**

# Delivery Plan Map - Tameside

## TAMESIDE DELIVERY MAP 1, 2 AND 3



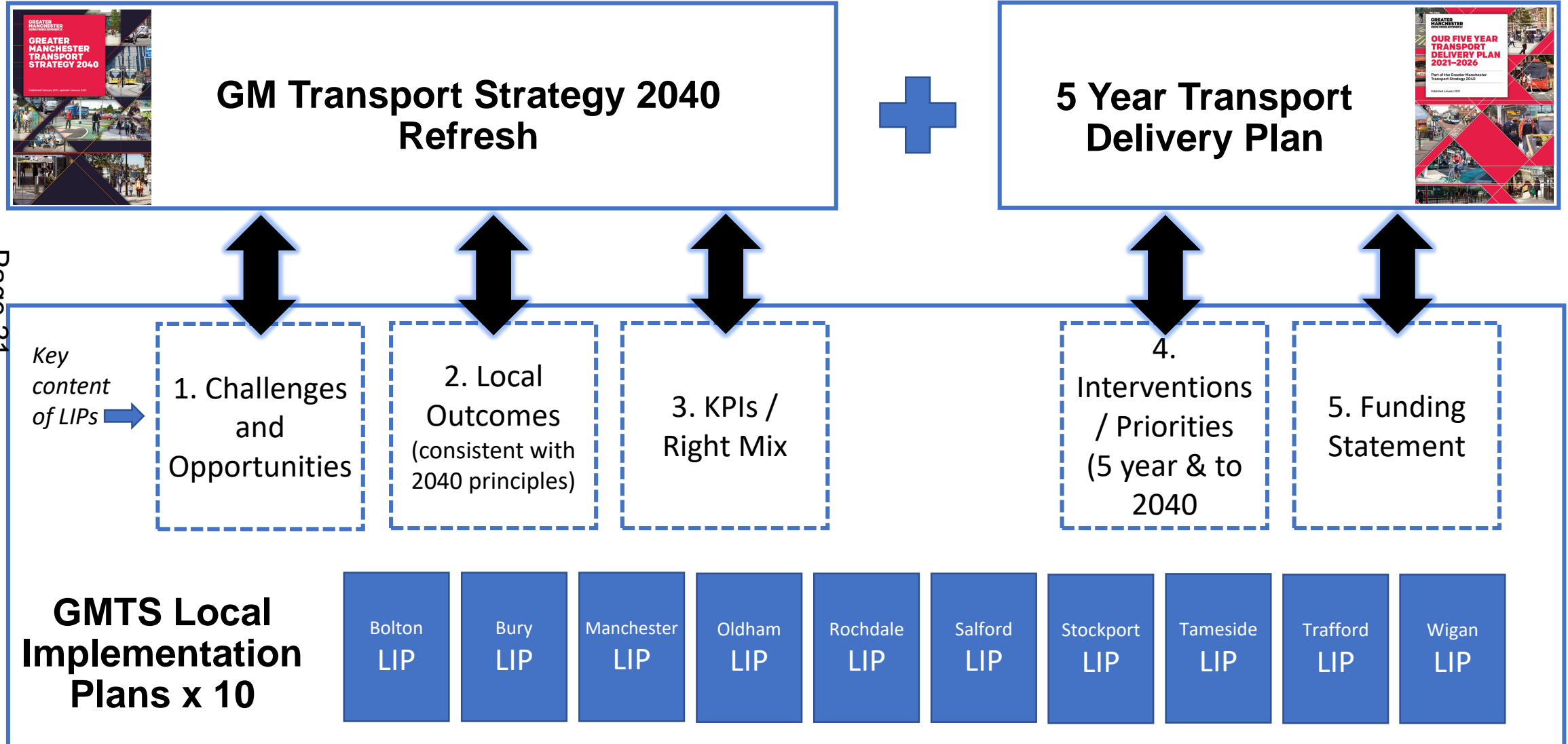
## Local Implementation Plans (LIPs)

- Ten Local Implementation Plans (LIPs) – one for each local authority - will be appended to Our Five Year Delivery Plan.
- ‘Live’ documents.

Page 20 The LIPs are designed to:

- Complement the 2040 Transport Strategy and Our Five Year Delivery Plan: focus on **supporting local trips within neighbourhoods and to local centres**;
- Summarise key local transport issues and opportunities in each local authority, providing an **added layer of local detail**; and
- Support **Right Mix** and **carbon reduction targets**, alongside wider GM and council strategy and policy documents (e.g. **Local Plans, town centre masterplans, GM Clean Air Plan**).

# 2040 Transport Strategy Documents



- Final local authority and GM approvals through January - publication in February
- Transport Pipeline – GMIP
- Funding





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# Place and External Relations Scrutiny Panel

## 26 January 2021

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# Purpose of the Presentation

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- 2040 Transport Strategy and Our Five-Year Transport Delivery Plan - TfGM Presentation
- Tameside Local Implementation Plan
  - Introduction & Headlines
  - Background Information
  - Deliverables
  - Links to Strategic Sites and other Regeneration Areas Within Tameside

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# Introduction

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Nigel Gilmore - Strategic Lead Transportation

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Graham Holland - Planning Policy Team Manager

Simon Pateman - Senior Planning Policy Officer

Simon Eastwood - Senior Engineer

# GMCA: Our Five Year Delivery Plan

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- Includes deliverable outputs for the first five-year plan
- Framed to support COVID-19 Recovery,
- To reflect updated strategies and scheme development
- Examine Carbon review of the proposals
- To be informed by potential future strategic development sites

# Local Implementation Plans (LIPs)

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LIPs are designed to:

- Complement the 2040 Transport Strategy and Our Five Year Delivery Plan,
- Summarise key local transport issues and opportunities in each local authority adding a local dimension;
- Support Right Mix and carbon reduction targets
- Reflects Tameside's Own Corporate Priorities



# Delivery Outputs Within Five Years

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The next Five Years Will Deliver:

- Bus Market Reform & network improvements
- Improved rail infrastructure and additional Metrolink capacity across GM
- Town centre improvements incl. Bee (Cycle) Network
- Improvement to the Strategic Road, local highway network and links to proposed Strategic Sites
- Ongoing Implementation of the GM Clean Air Plan.

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# Business Case Proposals for Next Five Years

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The next Five Years Our Local Priorities will Deliver:

- Reform of the Rail Network and GM Rail Prospectus priorities
- Strategic Highway And Other improvements
- Streets for All and Quality Bus Transit
- Linkages to ongoing Town centre improvements
- Tram train pathfinder projects.
- Further investment in the Bee Network.



# Local Long Term Development Priorities

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- The Building of Stalybridge Interchange
- Stalybridge Metrolink extension?
- Tintwistle and Hollingworth: next stage
- Streets for All and Quality Bus Transit
- Metro/Tram-Train on the Glossop line
- Further Rail capacity improvements/ Bus rapid transit corridors.
- Further investment in the Bee Network

# Ashton & Local Area

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- **Issues:** Traffic/ Congestion/ Parking/ Road Safety/ Local and Wider GM Connectivity/ A635 Park Parade
- **Deliverable/ Potential Outputs :**
  - Newly Opened Interchange/ Improved Bus Corridors
  - Improved Rail With Proposed Electrification
  - Metrolink Improvements across GM
  - Wellington Road/ Albion Way Major Streetscape Improvements
  - Cycle Infrastructure Provision

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# Ashton & Local Area

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- **Ashton Moss West:** - key strategic employment site of circa 160,000 sqm of floorspace;
- Assessed impact on the road network both before and after the envisaged development;
- Identified indicative access arrangements; and
- Proposed a final list of interventions:
  - New and upgraded access;
  - Enhanced bus service;
  - Walking and cycling measures; and
  - Highway junction upgrades.

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# Hyde Town Centre & Local Area

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- **Issues:** M67/ Cuts Town in Two/Through Town Traffic/  
Station accessibility
- **Potential and Deliverable Outputs:**
  - Removal of through Traffic
  - Improved Cycle routes
  - Streets for All Funding to link town's main transport nodes
  - Healthy Outcomes for shorter journeys

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# Hyde Town Centre & Local Area

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- Two strategic housing sites proposed;
- Assessed impact on the road network both before and after the envisaged development;
- Identified indicative access arrangements
- Proposed a final list of proposed interventions;
  - New and upgraded accesses;
  - Improvements to M60 J24 ‘Denton Island’
  - M67/A57/A560 roundabout
  - Highway junction upgrades

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# Hyde Town Centre & Local Area

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- Proposed a final list of proposed interventions (cont):
  - Enhanced bus service – possibly including QBT;
  - New pedestrian/cycling bridge access to Hattersley station;
  - Walking and cycling measures.

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# Stalybridge

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- **Issues:** Bus provision / Parking / Rail Services/ Walking and Cycling routes/ Connectivity
- **Potential and Deliverable Outputs:**
  - Linking Transport Provision together in a single entity
  - Stalybridge Metrolink extension
  - Improving Rail Links To Manchester and Leeds (Electrification)
  - Improved and more attractive connectivity across the town (Heritage Walks)

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# Questions and Feedback



Thank you

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**Councillor Oliver Ryan**  
Executive Member  
Finance and Economic Growth

**Jayne Traverse**  
Director of Growth

**Chair of the Place and External Relations Scrutiny Panel**

**Councillor Mike Glover**

Tameside One  
Market Place  
Ashton-under-Lyne  
OL6 6BH

Email: [mike.glover@tameside.gov.uk](mailto:mike.glover@tameside.gov.uk)  
Phone: 0161 342 2199  
Ask for: Paul Radcliffe  
Date: 15 December 2020

Dear Councillor Ryan,

## **Inclusive Growth Strategy Consultation**

I write on behalf of the Council's Place and External Relations Scrutiny Panel. At a meeting on 28 July 2020, the Scrutiny Panel received a comprehensive update on the 'Impact of Covid-19 and Lockdown on the Local Economy'. Members expressed a keen interest to remain suitably informed of key developments and the evolving landscape, with a view to improving outcomes for residents and businesses.

Soon after the July meeting I invited members to join a working group to progress activity in this area. It was important to ensure our efforts remain timely and best placed to support key work strands; to fulfil the role of scrutiny in providing a suitable level of challenge; and to remain focused on future strategy that will aim to generate the required levels of growth and economic stimulus.

With a wide range of local growth projects and priorities underway, the working group made a decision to review the overarching strategy for Tameside. The strategy will aim to drive and direct both growth and recovery for the borough and therefore present a vision at a local, regional and national level. I would like to take this opportunity to thank you, in your role as Executive Member for Finance and Economic Growth, in supporting a positive and transparent platform in which Scrutiny can operate as a 'critical friend' and suitable consultee to future projects and decisions.

The working group, made up of eight councillors from the Scrutiny Panel, met on 9 November 2020 to receive the draft Inclusive Growth Strategy and report, as tabled at the meeting of Cabinet on 2 November 2020. The purpose of the meeting was to incorporate Scrutiny within the formal engagement process, providing an opportunity to record direct feedback on a range of areas and questions outlined within the planned consultation. David Berry, Head of Employment and Skills attended the meeting and I am pleased to report that the session was extremely timely and productive.

On behalf of the Scrutiny Panel, the working group seeks to submit a formal response to the Inclusive Growth Strategy consultation. This letter therefore aims to provide a summary of collective discussion points and to express any issues and concerns raised by members. I

would be extremely grateful if on receiving this letter you are able to take the appropriate action to ensure submission of the response prior to the deadline of 16 December 2020. I do also hope the response can be referenced in future reports and may support wider governance requirements in terms of Scrutiny engagement and feedback used to inform decision making in this area.

Scrutiny notes that inclusive growth is key not just to outcomes for the community but also to the financial sustainability of public services. A strong economy ultimately brings in more funding and income, while delivering a wide range of sustainable benefits that reduce overall demand for services.

Members welcome the strategy and acknowledge that delivering an inclusive framework for growth in Tameside is very important. The strategy will need to connect a range of regional priorities as well as concentrating on local challenges and the strength of partnerships across all sectors. It is important that Tameside, as a place, takes centre stage and that our future vision, direction and opportunities remain both present and clear.

I have listed some of the main points below, which are to be viewed as individual responses from members, under the collective of the Council's Place and External Relations Scrutiny Panel.

- Members are supportive of the strategy and acknowledge a need to ensure the overarching ambition for growth in Tameside remains linked with the Greater Manchester Local Industrial Strategy.
- There are significant growth opportunities in Greater Manchester and the emerging eastern growth corridor. The strategy will strengthen the borough's position and aims to increase our share of regional developments. The strategy will also help to support future funding opportunities for key projects.
- There is a direct connection between health, employment, housing and the economic prosperity of residents. Members therefore recognise that inclusive growth requires a coordinated plan and delivery across Council directorates and wider partnerships.
- Achieving inclusive and accessible elements of the strategy requires communities and businesses to interpret and absorb the strategy. Discussion took place on the need to develop a practical and responsive offer that enables wider participation in future growth opportunities.
- Success of the strategy will rely heavily on engagement and buy-in across all sectors. This may require ongoing support in order to achieve a cooperative awareness of shared roles and responsibilities needed to drive key projects. Members feel that capturing regular feedback from the business community will be most helpful to identify challenges and barriers.
- The strategy successfully presents a reflective self-assessment and future ambition in order to market the borough. Members agree with the strategic aims and priorities and provided feedback on a possible lack of clarity regarding the target audience, key stakeholders and sectors the strategy wants to concentrate on and push.
- When considering accessibility and the differences between a broad and targeted audience, members think the strategy could benefit from an additional shorter digital version that delivers the headline vision, aim and priorities, possibly with links to the background information.

- Members agree that digital growth is a priority and work should aim to strengthen and diversify our well-established areas such as manufacturing. There is a reliance on generating private and inward investment above levels previously achieved.
- The strategy aims to provide oversight and direction for a range of work streams and emerging plans, with detail sitting beneath each of the 24 priorities. Members questioned whether strategic outcomes will rely on the success of individual projects and if the strategy can present more targeted improvement from 2021 to 2026.
- Comments included a possible lack of definitive success measures within terminology of 'increase in'. Members want the borough to be as ambitious as possible which means there is a lot to achieve in the next 5 years. It would be encouraging to see a list of minimum expectations for improvement in key areas, with tangible measures. This may form part of an action plan developed alongside the overarching strategy.
- Members are encouraged that the strategy is cross-cutting and borough-wide, therefore seeking to generate growth opportunities across all areas. While detailed with the priorities, members feel growth opportunities will differ by area, which may require a separate strategic plan to be drafted with key stakeholder in each area. To include existing challenges linked to regeneration and the range of issues that impact residents on a daily basis.
- While detailed within the achievements and opportunities, there will be an ongoing need to appraise each town centre for future opportunities, diversification, renovation and ways to attract a new mix of business and dwellings. The strategy to complement wider plans to deliver a diverse and sustainable offer.
- Recent achievements and case studies can be utilised to promote and inform future initiatives e.g, Ashton Old Baths. In addition to new businesses, members are keen to ensure that the Council and partners work closely with businesses related to their growth potential, opportunities and solutions that will allow them to remain in Tameside.
- There will be an ongoing need to acknowledge and reflect on Covid-19 and external pressures. It is likely that a number of businesses will not survive. At the same time, there will be opportunities for new start-ups that may need nurturing.
- To consider a range indirect impacts of Covid-19, such a more people working from home. As an example, this has potential to impact on projections and may reduce the need for new office space.
- That where appropriate, the Executive involve scrutiny in future development stages.

If further clarity is needed on any of the above points, please do not hesitate to contact me.

Yours sincerely,

**Councillor Mike Glover**  
**Chair – Place and External Relations Scrutiny Panel**

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